

Measurement and Analysis of Malmquist Index of Health System Units in Fight against SARS-CoV-2 (COVID-19)

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Abstract: Today, health care is at a high level of dynamism. To survive in such conditions, performance assessment can play an effective role in providing quality health care. To develop and compete, health system units need a productivity assessment system to measure their programs and processes' efficiency and effectiveness. The purpose of this study is to measure the productivity changes of health system units using the Malmquist index. Productivity assessment of health system units provides the necessary information for managers to monitor these centers' current situation and activities. The present study's statistical population includes 28 units of the world health system with a minimum of 42 days of exposure to COVID-19. In this study, the performance of health system units has been measured based on 4 indices that include "Day of Infection, Total Cases" as inputs and "Total Deaths, Total Recovered" as outputs that are from the "Worldometer" database. The present descriptive study was conducted in three 14-day COVID-19 incubation periods after the countries were exposed. The results showed that the mean of the productivity changes of the health system units did not have a steady growth trend so that the average changes of the total productivity of the health system units from the first to second incubation period was 0.92 and from the second to third incubation period was 1.58, which is an indication of the unstable growth in the productivity of the studied health system units.

Keywords: Data envelopment analysis, Malmquist Index, Health System Unit, Coronavirus.

1. Introduction

The existence of a performance assessment system is so vital that the lack of an assessment system in various dimensions, including the assessment of the use of the resources and capabilities, goals, and strategies, is considered as one of the symptoms of the disease of a health system unit (Sajadi HS et al., 2008). The quality of health care is the degree of services provided to communities that increases the likelihood of desirable outcomes and is consistent with present-day professional knowledge.

Assessing the productivity of health care systems is inevitable. This is vital when limited resources are encountered. Hospitals are of great importance as the largest and costliest units of operation in the health care system, so having a comprehensive method of productivity assessment to improve their status is of particular importance (Purbey, Mukherjee, & Bhar, 2007). Lack of evaluation leads to increased costs in the treatment of the patients and neglect in providing health care services seriously endangers community health (Vali Pour-Khatir, 2014).

The most important service organizations in any community are health care providers that provide medical services to the general public using resources and facilities (Kittelsen et al., 2009). The rapid progress of human society in medical science causes an expanding need for various health services. Meanwhile, the health sector's financial resources are relatively

declining (Najafi et al., 2011). The economic limitations of resources are the most important reason for paying more attention to productivity in all areas of corporate management.

Today, productivity and efficiency are considered a culture and vision in all human work and life environments and are the source of economic progress and development (REZAEI et al., 2008). Therefore, in the health sector, this category should be studied and analyzed. Calculating the efficiency and recognizing the effective factors in increasing the efficiency of health system units is a complementary measure in their quantitative and qualitative development. Here are some of the studies that have been conducted on the productivity of health system units:

- Adabavazeh et al. (2020) assessed the performance of the world health system units based on the statistics of "population, days of exposure, number of the recovered patients, number of deaths, Gross Domestic Product (GDP), and number of patients" of the patients with coronavirus using parametric and non-parametric statistical test techniques. Based on the obtained results, efficient and inefficient health system units were identified. The findings indicated that the majority of the countries under study did not operate efficiently due to their inability in the optimal use of resources. Inefficient health system units require more WHO attention in promoting the health culture in the management of common and prevalent virus crises.
- Alinezhad & Mirmozaffari (2018) assessed the hospitals using input-oriented and output-oriented Malmquist Productivity Index (MPI). MPI is calculated to measure the productivity growth relative to a reference technology. The data covered six years from 2011 to 2016 for 15 local heart hospitals. Two inputs, one intermediate element, and two outputs were selected in a two-stage model, and these factors are the indicators of the hospitals' main performance. The conversion of a two-stage model to a single-stage model was introduced. This model was proposed to fix the efficiency of a two-step process and prevent dependence on various weights. Finally, the results showed that MPI's geometric mean in the input-oriented net pure technical efficiency (PTE) in the tenth hospital was introduced as the highest hospital performance with the highest rate of productivity growth.
- Javaheri (2014) assessed the productivity of the Iranian insurance industry based on the non-parametric Malmquist approach. This study examined the changes in total factor productivity (TFP) for all insurance companies in Iran from 2003 to 2009. Based on this method, the output-oriented Malmquist index was calculated. To determine the factors affecting the productivity growth of insurance companies, the regression model was used. The results of this study confirm the positive effect of liberalization policy in this industry on productivity growth. The results also indicate that the scale and type of insurance activity directly affect productivity growth.
- Mehroolhassani et al. (2019) assessed the educational section of medical universities' productivity in Iran using the data envelopment analysis method and the Malmquist index. The study assessed the performance of the educational section of 43 Iranian Medical Sciences Universities in three time periods using the data envelopment analysis method with an output-oriented approach. The results showed that medical schools have a favorable situation in the educational section in terms of efficiency. Productivity in this section also showed positive and increasing growth. To more accurately judge the educational performance of medical sciences universities, the use of qualitative measures in addition to quantitative measures seems essential.
- Dargahi and Toloui Rakhshan (2020) assessed Tehran University of Medical Sciences hospitals based on the Pabon Lasso model. General and performance indicators of

hospitals were used to access the data. The results showed that bed occupancy and average bed turnover indicators were increasing from the beginning to the end of five years and the average patients' hospitalization time was decreasing. Also, at the end of the five-year period, the studied hospitals were located in zone III of the Pabon Lasso diagram, which showed these hospitals' desirable performance during this period.

- Khodabakhshi et al. (2017) assessed the efficiency of Tehran University of Medical Sciences hospitals using data envelopment analysis. Input indicators were the number of active beds and the number of physicians (general, resident, and specialist) and output indicators were the total number of hospitalization days, the number of outpatients, and the total number of bed-day.
- Alinezhad and Khalili (2018) assessed hospitals' performance using the combined method of BSC and VFB-DEA in a fuzzy environment. In this regard, by studying the indicators used to assess the performance of health care centers in previous studies and with the opinions of health experts, three indicators of staff satisfaction and per capita training and cost of medicine and consumables, and three indicators of patient satisfaction and the average length of hospital stay and bed occupancy percentage, were selected as input and output indicators in four balanced scorecard perspectives. Then, using the new VFB-DEA model, efficient and inefficient units were determined. Regarding the considered uncertainty and the determination of the input and output indicators based on the balanced scorecard, the proposed model is more accurate than the previous models and enables managers to make better and more accurate decisions to improve the organizations' efficiency.
- Bastani et al. (2016) analyzed the performance of teaching hospitals of the Shiraz University of Medical Sciences using the Pabon Lasso model. Data were collected using the hospital's monthly activity form and the AVAB website (hospital statistics and information) and were analyzed by drawing the Pabon Lasso diagram and using the paired t-test. In general, the performance indicators of hospitals affiliated to Shiraz University of Medical Sciences were not in good condition compared to the standards. After the implementation of the health system reform plan, changes occurred in the status of the hospitals. Therefore, it seems necessary for managers and policymakers in the health sector to improve efficiency and increase resource utilization.
- Bahadori et al. (2017) assessed and ranked the performance of the wards of a military hospital using the data envelopment analysis model and PROMETHEE method. Based on the results obtained, out of 21 wards studied, 6 wards had an efficiency of more than 0.9, and eventually, the ranking of the efficient wards of the military hospital was performed using the PROMETHEE method.
- In a study, Mehrolhasani and Barfeh (1970) assessed the performance of teaching hospitals of the Kerman University of Medical Sciences and the Social Security Organisation hospitals using the balanced scorecard (BSC). The study population was hospitals affiliated to Kerman University of Medical Sciences and Kerman Social Security Organization hospitals, where three medical teaching and Social Security Organisation hospitals were selected in a targeted trend. The central tendencies of frequency and percentage value were used to analyze the data. The results showed that Social Security Organisation hospitals performed better than medical teaching hospitals in the processing and customer satisfaction dimensions, and teaching hospitals had a better status in the financial and human resources dimensions. This study also showed that a balanced scorecard is a suitable tool for evaluating the performance of hospitals.

- (Raiisian et al., 2017) compared the productivity of academic and non-academic hospitals of Ahvaz's city using the Malmquist index and data envelopment analysis. Inputs for calculating productivity included the number of physicians, nurses, other staff, active beds, and outputs included the bed occupancy percentage, number of patients, and surgeries. The results showed that the overall productivity in university hospitals was better than in other hospitals.

The ever-increasing advances in medical knowledge and technology, and methods of health care and treatment on the one hand, and changing lifestyles and cultural and social structures, changing the pattern of diseases and medical needs of the people, and rapid population growth, on the other hand, have created new problems and obstacles against providing health care facilities and services. Besides, the optimal use of the material and human resources for the effective production and supply of health services requires knowledge of economic regulations (Andes, 2002). Improving economic efficiency allows a health system to perform better using the available resources and cause justice and equity to improve (Lee et al., 2015). Given the ever-increasing circumstances of the process of globalization of the economy and the need to promote the competitiveness of health system units, analysis of the role of productivity and the relative effectiveness of the elements of each of them is necessary. Due to the importance of the issue, it is necessary to conduct a comprehensive study in this field to scrutinize the issue with more attention and more accurate analysis.

In this regard, using the data envelopment analysis method and Malmquist index, this study was conducted to estimate and assess the changes in total productivity and its determining elements in the health system units of 28 countries using data from the Worldometer database.

1.1. Analysis of Malmquist Index

In economic analysis, one of the indices that have always been considered in the study of productivity growth of all factors is the Malmquist productivity index. This index was first introduced by Malmquist¹ as a standard index and was first used by Caves et al. (1982) in production theory. Caves et al. (1982) used the distance function to calculate the indices and assumed that all units were efficient concerning the production frontier of their time, $D^k(x^k, y^k) = 1$. To calculate the productivity growth of a decision-making unit (DMU) during the time t_1 and t_2 , they calculated the ratio of the distance function of the observations of that DMU at the abovementioned times concerning efficiency frontiers of the time t_1 , t_2 and presented two productivity indices. The distance function is defined as the relation (1):

$$D^{t_2}(x^{t_1}, y^{t_1}) = \text{Min } \{ \theta \mid \text{when } \theta x^{t_1} \text{ can produce } y^{t_1} \text{ with the technology of time } t^2 \} \quad (1)$$

Due to the Farrell's definition of technical efficiency and the above-defined distance function being identical, Färe et al. (1994). used data envelopment analysis techniques to calculate the Malmquist index and presented it in the geometric form mean of Malmquist productivity indices presented by Caves et al. (1982).

¹Malmquist

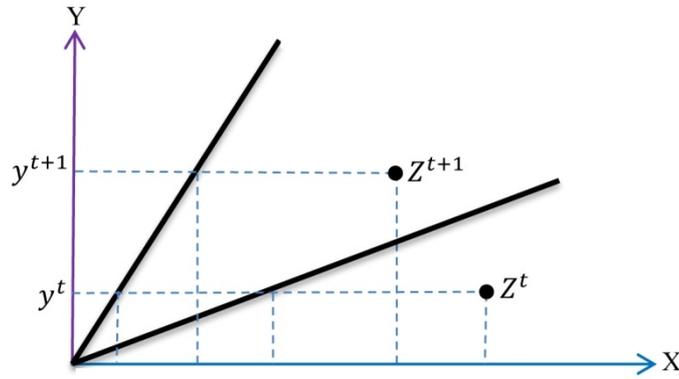


Figure 1. Malmquist productivity index

It is assumed that the number of decision-making units is n , $x_j^{t1}=(x_{1j}^{t1}, \dots, x_{mj}^{t1})$ and $y_j^{t1}=(y_{1j}^{t1}, \dots, y_{sj}^{t1})$ are the input and output vectors of the j^{th} decision-making unit, respectively. ($j \in \{1, \dots, n\}$) at time t_1 , and $x_j^{t2}=(x_{1j}^{t2}, \dots, x_{mj}^{t2})$ and $y_j^{t2}=(y_{1j}^{t2}, \dots, y_{sj}^{t2})$ are respectively the input and output vectors of the abovementioned unit at time t_2 . Based on the Malmquist productivity index, the productivity growth of the o^{th} decision-making unit ($o \in \{1, \dots, n\}$) at time t_2 relative to t_1 is calculated from relation (4) Jahantighi (2012).

$$TE_o = \frac{D_o^{t2}(x_o^{t2}, y_o^{t2})}{D_o^{t1}(x_o^{t1}, y_o^{t1})} \quad (2)$$

$$TECH_o = \left[\frac{D_o^{t1}(x_o^{t2}, y_o^{t2})}{D_o^{t1}(x_o^{t1}, y_o^{t1})} \times \frac{D_o^{t2}(x_o^{t2}, y_o^{t2})}{D_o^{t2}(x_o^{t1}, y_o^{t1})} \right]^{1/2} \quad (3)$$

$$MPI_o = \frac{D_o^{t2}(x_o^{t2}, y_o^{t2})}{D_o^{t1}(x_o^{t1}, y_o^{t1})} \left[\frac{D_o^{t1}(x_o^{t2}, y_o^{t2})}{D_o^{t2}(x_o^{t2}, y_o^{t2})} \times \frac{D_o^{t1}(x_o^{t1}, y_o^{t1})}{D_o^{t2}(x_o^{t1}, y_o^{t1})} \right]^{1/2} \quad (4)$$

If it is assumed that $D_o^{t1}(x_o^{t1}, y_o^{t1})$ and $D_o^{t2}(x_o^{t2}, y_o^{t2})$ should be equal 1 to be efficient, relative efficiency changes are calculated by Eq. (2). Fare states the rate of technological change between t_1 and t_2 as a geometric composition shown in Eq. (3). Malmquist productivity index is obtained by product of efficiency and technology changes according to Eq. (4).

Based on relative efficiency change, a piece of boundary that extends the production possibility that time t_2 relative to the corresponding point at time t_1 has had positive movement while the production possibility set be smaller, it has negative movement. The index of technological change is larger than 1 is a sign of progress; smaller than 1 is a sign of regression and equal to 1 is a sign of no change of boundaries. Malmquist Productivity Index is larger than 1 is a sign of increased productivity, smaller than 1 is a sign of declining productivity, and parity with 1 is a sign of no change in productivity.

The value of MPI is defined as a convex geometric composition that can determine the smallest weakness in the efficiency, and the slightest change in any efficiency affects the Malmquist productivity index (Jahantighi et al., 2012).

2. Research Methodology

The present study is a descriptive-analytical study that cross sectional examines the information of three time periods from March 1 to April 11. In the present study, the data envelopment analysis approach has been used to assess the three time periods' performance. The Malmquist index has been used to calculate productivity. The study population consists of 28 health system units of the Worldometer report with a minimum of 42 days of exposure to COVID-19 and non-zero data. Given that the world health system units seek to maximize their health care services, the basic output-oriented BCC model is proposed. Since secondary

models can determine the amount of optimal improvement (reference set) of inefficient inputs and outputs, the output-oriented BCC envelopment model is used in this research. Fixed-scale efficiency is applicable if health system units operate at an optimal scale. However, various issues such as the constraints, medical capabilities, facilities, strategies of the countries, etc. cause the health care system units to not operate at an optimal scale. Analysis of the performance of health system units in the case of fixed-scale efficiency can be considered a long-term goal and in the case of the variable scale, efficiency can be considered a short-term goal for inefficient health system units. Research inputs include "Day of Infection, Total Cases" and the outputs include "Total Deaths, Total Recovered". The operational definition of research input and output is as follows:

- Total Deaths: It refers to the death rate of the country's population due to the coronavirus.
- Day of Infections: The number of days that the country has been officially exposed to the coronavirus.
- Total Cases: Number of patients who tested positive for coronavirus.
- Total Recovered: The number of patients with a negative retest after 14 days of exposure indicates that the virus has been completely eliminated from the infected person's body.

The required data were collected from the Worldometer database. After collecting the data and entering it in Excel software, the data were analyzed using DEA Frontier software, and the efficiency was calculated according to model (1). Evidence from the patients' analysis shows in about 80% of cases, this disease is mild (non-pneumonia or mild pneumonia) and leads to recovery (European Center for Disease Prevention and Control, 2020). On the other hand, the mortality rate is undesirable. With the introduction of these two rates, the mathematical model has been proposed in the form of model (1) (Adabavazeh et al., 2020). The efficiency of health system units is calculated and presented based on model (5).

Max φ (5)
St:

$$j y_{ro} - \sum_{j=1}^n \lambda_j \left(\frac{1}{0.2 y_{1j}} + 0.8 y_{2j} \right) \leq 0, r = 1, \dots, s$$

$$\sum_{j=1}^n \lambda_j x_{ij} \leq x_{i0}, i = 1, \dots, m$$

$$\sum_{j=1}^n \lambda_j = 1$$

$$\lambda_j \geq 0, \forall j, j \text{ free variable}$$

In this study, the inputs and outputs of health system units separately in 28 countries in three periods with a 14-day incubation period have been used. The trend of the changes and growth of total factor productivity (TFP) of the world health system units during the mentioned periods has been estimated using the Malmquist productivity index.

The Malmquist index measures the changes in the productivity of the units' total factors from period t to period $t+1$ using the distance function. In the case of a change in the technological efficiency, it is determined that if a unit has the input value of period t , what change in the value of its efficiency will occur with the change of technology when it reaches period $t+1$, and/or if the input values of period $t+1$ are available, what change will the

variation in technology make in the values of efficiency. It is worth mentioning that the calculation of productivity using the Malmquist index is studied over time and under dynamic conditions. Therefore, by having the information of three consecutive periods, the two Malmquist indices can be calculated for each health system unit. These indices include technical efficiency changes (TEC), technological changes (TECH), and total factor productivity changes (TFP).

Table 1. Data related to inputs and outputs of the research ((Worldometer, 2020) , (WHO, 2020))

1-14 March					
No.	Country	Day of Infection	Total Cases	Total Deaths	Total Recovered
1	Algeria	19	37	37	3
2	Australia	50	248	248	3
3	Austria	19	602	602	1
4	Azerbaijan	16	15	15	1
5	Belgium	40	689	689	4
6	Canada	50	200	200	1
7	China	64	80,824	80,824	3,189
8	Egypt	30	93	93	2
9	France	51	3,661	3,661	79
10	Germany	48	3,758	3,758	8
11	Greece	18	190	190	3
12	India	45	84	84	2
13	Iran	25	12,729	12,729	611
14	Iraq	22	101	101	10
15	Italy	45	17,660	17,660	1,266
16	Japan	60	738	738	21
17	Lebanon	23	93	93	3
18	Netherlands	17	804	804	10
19	Norway	18	1,032	1,032	1
20	Philippines	45	98	98	8
21	S. Korea	55	8,086	8,086	72
22	San Marino	17	80	80	5
23	Spain	44	5,753	5,753	136
24	Sweden	44	821	821	2
25	Switzerland	19	1,375	1,375	13
26	Thailand	62	82	82	1
27	UK	44	798	798	11
28	USA	54	2,329	2,329	50
15-28 March					
No.	Country	Day of Infection	Total Cases	Total Deaths	Total Recovered
1	Algeria	33	409	409	26
2	Australia	64	3,635	3,635	14
3	Austria	33	7,712	7,712	68
4	Azerbaijan	30	165	165	3
5	Belgium	54	9,134	9,134	353
6	Canada	64	4,757	4,757	55

**Table 1. Data related to inputs and outputs of the research
(Worldometer, 2020) , (WHO, 2020))- Continued**

15-28 March					
No.	Country	Day of Infection	Total Cases	Total Deaths	Total Recovered
7	China	78	81,394	81,394	3,295
8	Egypt	44	536	536	30
9	France	65	32,964	32,964	1,995
10	Germany	62	53,340	53,340	395
11	Greece	32	966	966	28
12	India	59	944	944	20
13	Iran	39	35,408	35,408	2,517
14	Iraq	36	458	458	40
15	Italy	59	86,498	86,498	9,134
16	Japan	74	1,499	1,499	49
17	Lebanon	37	391	391	8
18	Netherlands	31	8,603	8,603	546
19	Norway	32	3,796	3,796	20
20	Philippines	59	1,075	1,075	68
21	S. Korea	69	9,478	9,478	144
22	San Marino	31	223	223	21
23	Spain	58	65,719	65,719	5,138
24	Sweden	58	3,069	3,069	105
25	Switzerland	33	13,187	13,187	240
26	Thailand	76	1,245	1,245	6
27	UK	58	14,543	14,543	759
28	USA	68	104,256	104,256	1,704
29 March -11 April					
No.	Country	Day of Infection	Total Cases	Total Deaths	Total Recovered
1	Algeria	47	1,761	256	405
2	Australia	78	6,292	56	3,265
3	Austria	47	13,767	337	6,604
4	Azerbaijan	44	991	10	159
5	Belgium	68	28,018	3,346	5,986
6	Canada	78	22,148	569	6,013
7	China	92	81,953	3,339	77,525
8	Egypt	58	1,304	135	384
9	France	79	124,869	13,197	24,932
10	Germany	76	122,530	2,736	53,913
11	Greece	46	2,011	92	269
12	India	73	7,876	249	774
13	Iran	53	70,029	4,357	41,947
14	Iraq	50	1,279	70	550
15	Italy	73	147,577	18,849	30,455
16	Japan	88	6,005	99	762
17	Lebanon	51	619	20	76
18	Netherlands	45	24,413	2,643	250

**Table 1. Data related to inputs and outputs of the research
(Worldometer, 2020) , (WHO, 2020))- Continued**

29 March -11 April					
No.	Country	Day of Infection	Total Cases	Total Deaths	Total Recovered
19	Norway	46	6,360	114	32
20	Philippines	73	4,428	247	157
21	S .Korea	83	10,480	211	7,243
22	SanMarino	45	344	34	50
23	Spain	72	161,852	16,353	59,109
24	Sweden	72	10,151	887	381
25	Switzerland	47	24,900	1,003	11,100
26	Thailand	90	2,518	35	1,135
27	UK	72	73,758	8,958	344
28	USA	82	503,177	18,761	27,314

3. Results

Considering the inputs and outputs of the research model, the three time periods' efficiency was calculated according to Table (1). Then the Malmquist index was analyzed according to Tables (2 and 3). The Malmquist value measures relative changes over a period of time. The MPI index of health system units greater than 1 will be considered a positive change value and the MPI index of health system units less than 1 will be considered a negative value.

Table 2. Changes in the productivity index from the first incubation period (March 1-14) to the second incubation period (March 15-28)

Health System Unit	TFP	TECH	TE
Algeria	0.150425	0.597458	0.251774
Australia	0.219125	0.337626	0.649018
Austria	0.041521	0.867287	0.047875
Azerbaijan	0.729713	0.729713	1
Belgium	0.313363	0.611055	0.512823
Canada	0.087484	1.050888	0.083248
China	1	1	1
Egypt	0.420461	0.648044	0.648815
France	9.055347	0.617486	14.66485
Germany	0.665079	0.61608	1.079534
Greece	0.147351	0.45558	0.323437
India	0.183144	0.606077	0.302179
Iran	0.89598	0.453864	1.974117
Iraq	0.66059	0.509561	1.296389
Italy	2.243923	0.932889	2.405347
Japan	1.45554	0.975669	1.491839
Lebanon	0.613297	0.544739	1.125856
Netherlands	0.01019	0.184193	0.05532
Norway	0.086704	0.577779	0.150063
Philippines	0.310435	0.870535	0.356602
S. Korea	2.397354	0.467512	5.127898
San Marino	0.18461	0.258386	0.714476
Spain	1.839622	0.954322	1.927674
Sweden	0.023705	0.411852	0.057558
Switzerland	0.777996	0.183959	4.229174
Thailand	0.290275	0.579167	0.501193
UK	0.070018	0.627951	0.111502
USA	1.122388	0.575239	1.951168

In moving from the first to the second incubation period, the efficiency of the health system units of "France, Germany, Iran, Iraq, Italy, Japan, Lebanon, Netherlands, S. Korea, Spain, Switzerland, USA" has increased. The efficiency of the health system units of "Azerbaijan, China" has not changed, and other health system units' efficiency has decreased.

The technology change index shows that progress is observed in the health system units of "Canada". In other words, this period's transition has had a positive frontier and the collection has expanded the possibility of production. In the "China" health system unit, the frontier does not change. Other countries' health system units have had a negative regression or negative frontiershift, and the collection of their production capacity has shrunk and moved inward.

The MPI of the health system units of "France, Italy, Japan, S. Korea, USA" indicates increased productivity or progress. The MPI of the health system units of "China" shows that there has been no change in productivity for the first and second incubation periods (time t and $t+1$). The MPIs of other health system units' productivity decreased and a regression is observed in these countries.

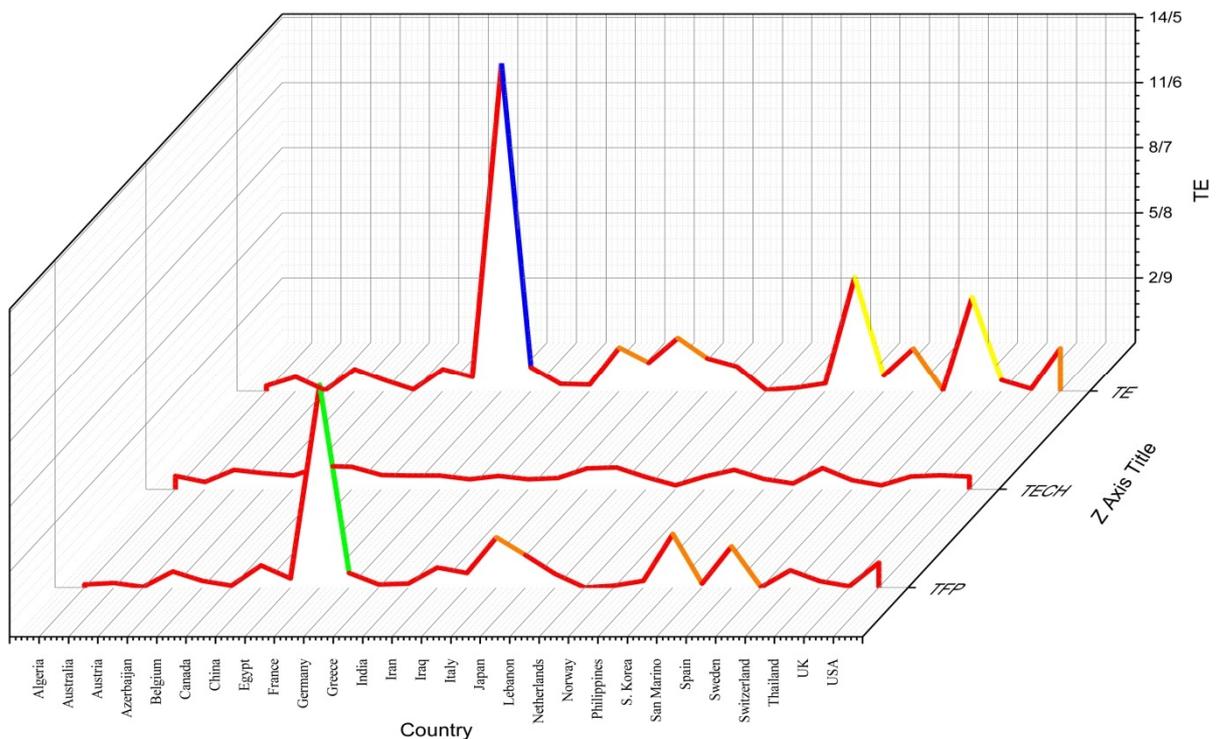


Figure 2. Diagram of changes using the Malmquist index during the first and second incubation periods

For the transition from the second incubation period to the third incubation period, the productivity index changes have been presented in Table (2) and the diagram of the change is shown in Figure (3). The trend of the changes and growth of the total factor productivity (TFP) of the world health system units during the transition from the second incubation period to the third incubation period has been estimated using the Malmquist productivity index.

Table 3 - Changes in the productivity index from the second incubation period (March 15-28) to the third incubation period (March 29-April 11)

Health System Unit	TFP	TECH	TE
Algeria	0.808942	0.336518	2.403859
Australia	1.463677	0.550341	2.65958
Austria	2.853507	0.184167	15.49412
Azerbaijan	0.870075	0.870075	1
Belgium	1.805715	1.017984	1.773815
Canada	2.354481	0.676367	3.481069
China	1	1	1
Egypt	0.665759	0.541055	1.230483
France	1.910539	0.947198	2.017044
Germany	5.358836	0.847762	6.321155
Greece	0.523192	0.299197	1.748652
India	0.203791	0.283532	0.718758
Iran	1.09757	0.911104	1.20466
Iraq	0.850621	0.619947	1.372087
Italy	2.025754	0.967777	2.093203
Japan	0.428118	0.861205	0.497115
Lebanon	0.626686	0.279469	2.242416
Netherlands	0.324114	0.034449	9.408425
Norway	0.125182	0.213586	0.586095
Philippines	0.522433	0.516979	1.01055
S. Korea	1.358474	1.01383	1.339943
San Marino	1.393499	0.199143	6.99748
Spain	4.421196	0.948545	4.66103
Sweden	0.783442	0.553177	1.41626
Switzerland	1.084522	0.448118	2.420171
Thailand	0.77345	0.671208	1.152325
UK	0.471994	0.746406	0.632355
USA	8.36593	0.891258	9.386655

During the transition from the second incubation period to the third incubation period, the efficiencies of the health system units of "India, Japan, Norway, UK" have decreased. The efficiencies of the health system units of "Azerbaijan, China" have not changed and the efficiencies of other health system units have increased.

The technology change index shows that progress has been made in the health system units of "Belgium, S. Korea", in other words, they have had a positive frontier shift. In the Health System Units of "China", the frontier has not changed. Other health system units have had a regression or negative frontier shift. The assessment of the total factor productivity (TFP) of health system units in "Australia, Austria, Belgium, Canada, France, Germany, Iran, Italy, S. Korea, San Marino, Spain, Switzerland, USA" indicates increased productivity and shows progress. The TFP of health system units in "China" shows that there have been no changes in productivity for the second and third incubation periods. The TFP of other health system units shows a decrease in productivity and regression is observed in these countries.

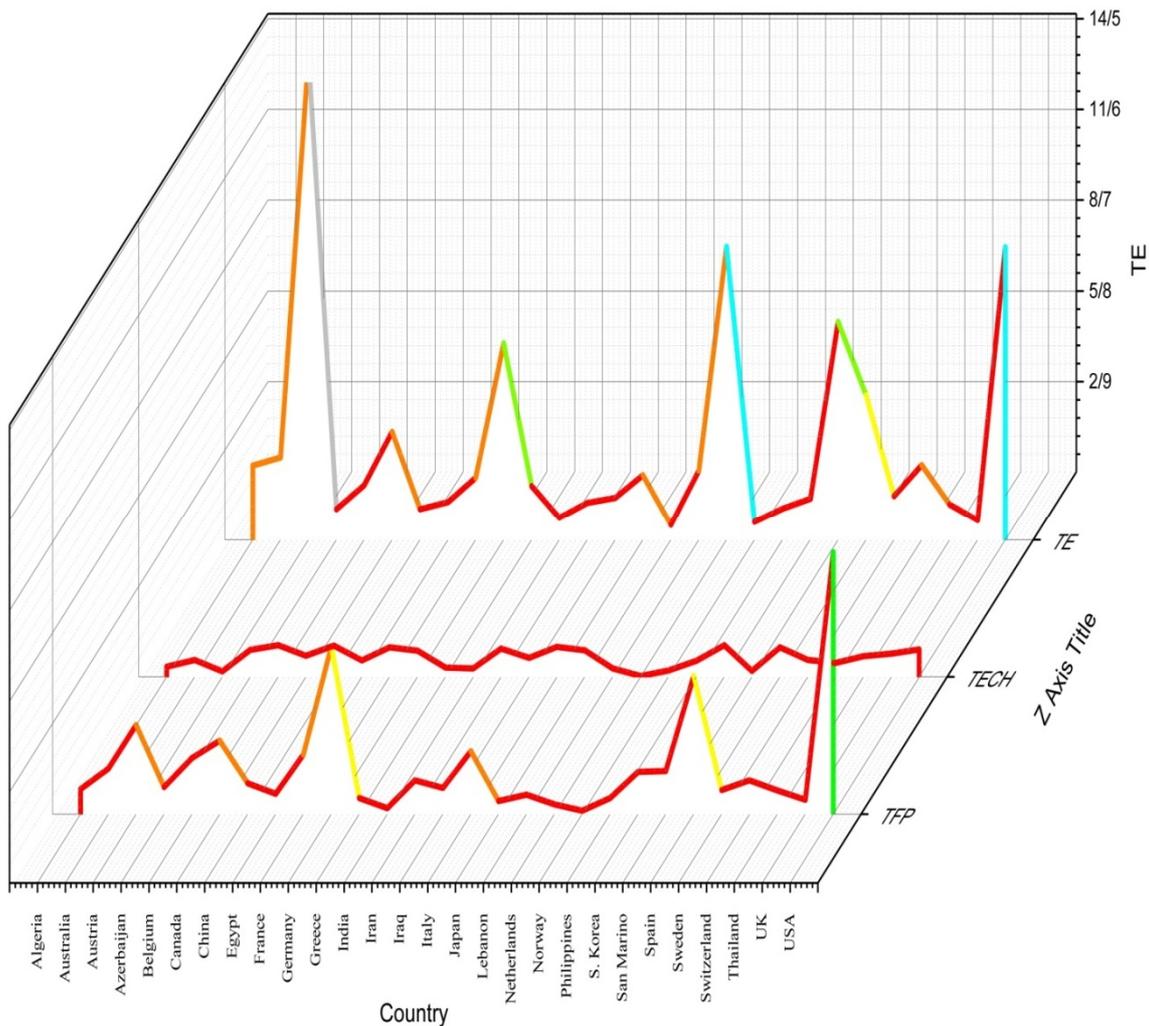


Figure 3. Diagram of changes using the Malmquist index during the second and third incubation periods

4. Discussion and Conclusion

Malmquist Productivity Index is a good criterion for determining the changes and growth of productivity in a system. By distinguishing the causes of productivity changes, this productivity index helps the managers of economic enterprises provide solutions to improve productivity. In a case mining, the health system units of 28 countries with a minimum of 42 days of exposure have been assessed. Based on the results of the implementation of the model, it can be said that in cases where efficiency changes and technology changes are more significant than 1, the productivity index is greater than 1 and this has led to positive productivity growth, and if both become less than 1, the productivity index will also become less than 1 and the productivity will have negative growth. The examination of the total factor productivity changes shows that the second incubation period had the highest productivity growth and the third incubation period had less productivity. The average productivity changes of health system units did not have a stable growing trend so that the average productivity changes of all health system units from the first to second incubation period was 0.92 and from the second to the third incubation period was 1.58, which this fact indicates an unstable growth in the productivity of the studied health system units.

The productivity of health system units has witnessed a productivity loss from the first to the second incubation period and progress in productivity from the second to the third incubation period.

These results provide the WHO with a clear and specific perspective of the world health system units' capacity so that the WHO can make appropriate decisions to strengthen the weaknesses and improve the shortcomings bases on these results and present these decisions to the world health system units. Also, the world health system units can assess each of the studied cases' success rate with regard to the defined policies of that unit.

The patterns of the factors affecting productivity increase in different units are similar to each other; however, the composition and priority of factors affecting productivity are different due to the internal and external environments' characteristics. Factors such as management, customer orientation, human resource improvement, hospital technology and equipment, organizational culture, job satisfaction, and employee motivation effectively improve productivity. Improving productivity and quality is the result of a conscious process, and the productivity growth can only be achieved with paying proper attention to the management factor, promoting the culture of productivity at work, improving the quality of work-life in hospitals, organizing pieces of training and improving human resources, and employing appropriate hospital equipment.

Strengthening the performance of health system units, health security, and increasing the participation should be enacted, implemented, and developed by the WHO in the form of international laws such that factors such as wealth, discrimination, and inequality cannot pose a threat especially to inefficient and poor units during the crises.

Despite the progress in various medical sciences in the treatment and control of infectious diseases, without doubt, the introduction and description of the background of common infectious diseases considerably help to understand the epidemiological situation of the diseases. In this regard, the development of a protocol by an international observer body such as WHO is recommended. The development of protocols in times of crisis can improve health care in health system centers.

The most important problems of the health system units when facing crises are the weakness in the crisis committee's activities, lack of a system for organizing medical staff, failure to hold training courses, failure to use new technologies, and shortage of human resources and medical equipment. Proper crisis management will be possible by developing plans for crisis management, making necessary coordination measures inside and outside the organization during the crises, especially with the use of novel technologies, identifying and the existing capabilities to deal with the crises by strengthening the workforces and their proper organization, and providing the necessary training. Proper planning on how to use the resources, training, prevention, and the culture of the promotion of the prevention of the spread of the virus will play a significant role in reducing the costs and resources of the health system units.

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